A REPORT

TO DCSO LEADERSHIP AND THE DAVIS COUNTY AUDIT COMMITTEE



A Performance Audit of DCSO's Firearm Key Processes

March 24, 2022

Curtis Koch
Davis County Clerk/Auditor

Blake Woodall Internal Auditor

Scope

A performance audit was conducted at the request of Davis County Sheriff Kelly Sparks to evaluate the current processes governing the handling of firearms at DCSO, see attachment A. As part of the audit, current practices over the acquisition, inventory tracking, disposal of DCSO/County firearms, proper segregation of duties, and compliance with current policies. In addition, other law enforcement agencies were consulted in an effort to identify best practices that could be considered by DCSO going forward.

When Sheriff Sparks requested the Auditor's Office perform this firearms audit, it was done in good faith knowing that potential problems might exist within the scope of responsibility to track firearms. As a result the Auditor's Office viewed this audit as an opportunity to analyze the key processes involving firearms from a holistic point of view. Both parties understood it would require some work to identify and track all firearms purchased by DCSO, assuming approved purchasing processes were followed to acquire these firearms.

Objectives

As agreed upon with DCSO leadership the Audit reviewed the following objectives as listed below:

- 1. Does DCSO have policies and procedures for the purchase, safeguarding, utilization, and disposal of firearms and ammunition
- 2. Do all applicable DCSO policies comply with Davis County financial policy 800 Asset Management
- 3. Determine if DCSO has established processes to identify and track all firearm's purchased by Davis County
- 4. Gain an understanding of the current processes followed to purchase, store, issue, and track ammunition
- Compare current processes governing the purchase and handling of firearms, ammunition, and other firearm related items (scopes and silencers) to best practices used by other law enforcement agencies
- 6. Do an inventory spot check based on current existing DCSO inventory records

Key Facts:

Compliance with Policy and Procedures

DCSO currently follows Davis County purchasing policy 400 for the acquisition of firearms and ammunition. Approval for the acquisition of firearms begins with the budgeting process then finalized by approval of an invoice through the county's financial accounting system (Tyler Munis). The majority of firearms purchased by DCSO are acquired from Salt Lake Wholesale which is a state approved vendor, as a result, purchases from state approved vendors do not require multiple bids.

DCSO has policies for safeguarding and utilization of firearms but needs to better formalize and communicate these policies to all DCSO personnel, see recommendations section of the audit.

Disposal of firearms appear to work well when firearms are surplused through Salt Lake Wholesale, which is in accordance with county financial policy 800 (Asset Management), but when other means of disposal are utilized it has resulted in confusion and a lack of document retention.

Recommendation

DCSO administration should develop and implement a holistic firearms program that establishes clear and measureable objectives to manage the life cycle of each firearm acquired by DCSO. This should be done to fully utilize and insure the safeguarding of each firearm purchased and stored at DCSO. As part of the development of a firearms program, clearly defined policy and procedure is imperative to this process. Various resources exist for the development of this policy including the experience of current personnel at DCSO, a subscription to Lexi-pole with examples of polices, and best practices established by other law enforcement departments.

Asset Management

Davis County financial policy 800 - Asset Management defines the responsibilities of each department:

- Purchase department assets according to approved purchasing policy
- Maintain in the Access inventory program an accurate inventory of all department assets
- Assign an asset ID to each department asset
- Tag each department asset
- Track and assign department assets to individuals in the department
- Complete a Surplus/Transfer/Disposal form and submit it to the Purchasing Department before disposal

Over a period of several years DCSO has struggled to accurately track and maintain an accurate firearms inventory listing. One of the objectives of this audit was to determine if DCSO has established processes to do so. As discussed in later sections of this report, action was taken by DCSO and the Auditor's Office to address these deficiencies.

Recommendation

See recommendation under section Firearms Tracking below.

Firearms Tracking

One of the key objectives of this audit was to determine if DCSO has established processes to identify and track all firearms purchased by Davis County. It was discovered that some issues have affected DCSO's ability to establish processes to adequately accomplish this objective. These issues include;

- A lack of defined and well documented processes
- Turnover of key personnel assigned to key functions with oversight responsibilities
- Undefined roles and responsibilities of personnel within core processes such as purchasing, custody, and disposal of firearms
- A lack of management oversight or knowledge of the tracking processes utilized

 Lack of communication between Davis County Sheriff's Employee Association (DCSEA) and DCSO regarding requirements for financial consideration when firearms were given as gifts for retirements or employee departures

During the course of this audit the Auditor's Office worked with DCSO to build a complete and accurate inventory listing of firearms acquired by DCSO. This was accomplished by starting from scratch, meaning the Auditor's gathered all purchasing information such as PO's and other purchases recorded in the general ledger while the Sheriff's office provided an inventory listing pieced together from information obtained from the Davis County Purchasing Manager then documented in an excel spreadsheet. The spreadsheet classified each firearm by type; shotgun, rifle, or handgun. See attachments B, C, and D.

The Auditor's Office worked with Chief Deputy Oblad and members of the DCSO firearms training committee to obtain a copy of the excel spreadsheet, which was the starting point for building a complete inventory listing. The Auditor's Office met with Chief Oblad and firearms committee in the DCSO armory and began counting each firearm by type, we started with the shotguns. After noticing discrepancies between shotguns in the armory but not listed on the spreadsheet and the opposite as well, shotguns listed on the sheet but not found. Both parties agreed to expand the scope of the inventory count by recounting firearms in the armory, then moving to the patrol safe to count firearms, then arranging times for Deputies assigned a firearm to bring it in to be counted. After multiple appointments to count firearms and coordination with Deputies on vacation or otherwise missing, we were able to identify and track the physical location of most every firearm and confirm who it was assigned to.

For each type of firearm; handgun, shotgun, and rifle, the Auditor's Office worked closely with the firearms training committee to identify, then narrow down the list of missing firearms or firearms with a questionable background. The following items are still outstanding or pending, DCSO is aware of the issues surrounding these firearms and is currently working to resolve identified issues:

Item	Serial	Last Issued To	Status as of 10/26/21
Shotgun	R 027754	Unknown	Lost/Missing - is investigating
Item	Serial	Last Issued To	Status as of 10/26/21
Rifle	CM 209180		Given to him for retirement, no consideration paid to County in exchange for asset - will obtain transfer docs.
Item	Serial	Last Issued To	Status as of 10/26/21
Handgun	BLDX650	issueu 10	s wife has it at her house, no consideration paid to County in exchange for asset -
		Last	
Item	Serial	Issued To	Status as of 10/26/21
SIG 1911 Pistol	54B054715	Todd Richardson	Todd Richardson took firearm upon retirement from DCSO. But no consideration was provided to DCSO or Davis County in exchange

for this county asset. Sheriff Richardson should have been aware that payment/consideration was due to County in exchange for asset, yet this did not occur. Paper work was done at Red Dot. Cragun obtained copy of transfer docs.

Most of the items on the list above exist because of issues related to the transfer/disposal of a DCSO owned firearm at the time of retirement or departure of a Deputy from the department. Some additional details are provided for each exception:

- Missing Shotgun: Currently being investigated by a member of the DCSO Firearms Committee, if item cannot be located additional action will be required to report item as lost/missing to ATF
- Rifle: This item is unusual because rifles are not usually given as gifts since they are expensive and difficult to replace. When the DCSO Business Manager was asked for documentation related to consideration paid for this asset nothing could be found
- Handgun: The handgun was assigned to who is deceased, his
 family now has custody of it but it appears the federal transfer paper work to formally transfer
 the asset to a specific individual was not completed and consideration for the asset was not paid
 to the County
- Sheriff Richardson Handgun: The purchase of this handgun is interesting because it is a Sig Sauer which is a brand not commonly purchased by DCSO and cost significantly more than other handguns purchased by DCSO for use in the field. Transfer documents indicate the handgun was transferred to the outgoing Sheriff just before leaving office and he should have known consideration was due to the County in exchange for the asset but that did not occur. This could be considered theft for the county, however the asset was still transferred to the outgoing sheriff.

Further policy development/refinement could mitigate similar issues from occurring in the future. One specific area that should be addressed in policy is the criteria an officer should meet in order to be eligible to buy or receive their firearm at the time of departure. This policy should also clearly define the consideration or compensation Davis County will receive in exchange for a county owned asset.

Recommendation

Establish a process and procedures to track each and every firearm purchased by DCSO. This should include a listing that is current and available for inspection anytime. Davis County utilizes an accounting program known as Tyler Munis that allows departments to track and monitor both capital and noncapital assets. All firearms should be entered and accounted for within this program. Training or assistance could be provided to DCSO personnel by the county's Finance Director or his staff.

Ammunition Tracking

Similar to firearms the ordering and purchasing of ammunition is handled by the firearms training committee. Deputy Martin Shelburne and Will Cragun are primarily responsible for the ordering and purchasing of ammunition at DCSO. The processes are in compliance with county purchasing policy but some separation of duties issues exist. For example, the same individual responsible for ordering the

ammunition also receives it. This could be improved by including the DCSO Business Manager in the receiving process by having him match the receipt of ammunition to the packing slip and invoice.

All ammunition used by Deputies while on duty is issued and accounted for by individual round. Each Deputy is issued 50 rounds of duty ammunition, every other year those 50 rounds are inspected and inventoried. If the rounds have not been fired, a member of the training committee will authorize the duty rounds be fired on the range for training purposes, new duty rounds are issued at that time.

Ammunition purchased for training purposes is stored in a locked room adjacent but separate from the armory. This is a good practice to separate the firearms from the ammunition. Ammunition used for training is not tracked and accounted for by individual round but by bulk, for example a thousand rounds of .223.

Those with access to the a	ammunition room	n is limited to	four individuals,	including; Deputy	
Deputy	Sgt.	and Deputy			

Once received, training ammunition is tracked as it is signed out. For example, a member of the firearms committee will sign out 1000 rounds of .40 to be used for live fire training exercises on the range. When asked what is done with any remaining rounds after a training activity, the training committee mentioned that it is usually returned to the ammunition room. A specific policy regarding the use and disposal of training/duty rounds should be beneficial for both the training committee and DCSO administration.

Recommendation

Review current practices to store and track ammunition used for both duty and training purposes. There may be opportunities for improvement. Consider using the DCSO Business Manager to assist with the inventory process to help facilitate better separation of duties among the firearms training committee. At minimum perform an annual inventory of the ammunition on hand then compare it to rounds used and quantities purchased. Retain all records of ammunition purchased from this point moving forward.

Firearm Related Best Practices

While working with various members of DCSO including members of the firearms committee, some ideas about the future including best practices were discussed. In addition, other law enforcement agencies were contacted to gain a better understanding of their practices. Members of the firearms committee should continue to work with DCSO administration to develop and identify industry best practices. Some ideas discussed include the following:

- Separation of firearms from ammunition is a must and should always be insured
- Adequate storage space for firearms in a secure and protected environment with controlled access is essential
- Development and implementation of policy and procedure related to storage and safeguarding of both firearms and ammunition
- Development and implementation of policy for disposal and retirement of firearms

 It appears a shift away from shotguns to more modern rifles has occurred in the law enforcement community, there may be need to develop a comprehensive fire arms acquisition and utilization plan

Some other questions related to firearms and ammunition may need to be further researched by DCSO administration and firearms committee, such as:

- What is the correct amount of ammunition to have on hand for each active duty deputy, for both training purposes and duty grade back up rounds
- Should training rounds be tracked by individual round
- Is there need to further expand the size and space of the current armory
- Should a fulltime gunsmith/quartermaster be employed by DCSO to track and care for all firearm related inventory

Each item requires a varying degree of resources and should be considered by DCSO administration going forward as they determine the best use of funds through the budgeting process.

Firearms Inventory

Initially during the planning phases of the audit, it was expected to that the Auditor's office would perform a spot check of DCSO's firearm inventory however it became clear that a more complete review and analysis of the inventory would be required. So the Auditor's Office worked in cooperation with DSCO personnel to build a complete inventory listing and put hands on each and every firearm owned by the county with the exception of four items listed above in the firearms tracking section of the report. See attachments B, C, and D for a listing of each firearm inventoried.

During the inventory process, we identified several Vietnam era M16 style rifles that were loaned to DCSO from the federal government as part of the 1033 program. All or most of these rifles are stored in the armory at DCSO and many of which have not been utilized for several years. See attachment E, for Standard Examiner article's regarding one of these rifles that was thought to be missing for a period of time. It may be best to return these rifles to the federal government.

Recommendation

The criteria for the surplus or transfer of firearms to retiring or departing personnel has been messy in the past, which has led to firearms leaving the county without appropriate transfer and disposal. Clearly define in policy the criteria to both surplus and transfer of firearms. It may be appropriate to discontinue the practice of giving or transferring firearms purchased by the county to personnel retiring or otherwise leaving.

Identify obsolete or unutilized firearms then develop a plan to surplus or return to the appropriate agency they are owned by. This may take coordination with the federal government to arrange for the return of several M16 style rifles.

Conclusion

This performance audit was conducted to evaluate the current processes governing the handling of firearms at DCSO and provide leadership with information by which they could make informed decisions and strength the cores processes related to firearms. Some issues were identified that if corrected could significantly strengthen the control structure governing firearm related core processes. Specifically the inventorying of firearms, how they are acquired, stored and tracked. Some modifications including the development of clearly defined processes supported by policy and procedure could improve the identified weaknesses. After discussing some of these weaknesses with members of the firearms committee and DCSO administration I am confident the implementation of recommended solutions as noted above will lead to an improved firearms control environment. DCSO leadership provided a response at the conclusion of this performance audit, see attachment F.

Attachment A



Davis County Sheriff's Office

Kelly V. Sparks Sheriff Arnold Butcher Chief Deputy Corrections Susan M. Poulsen Chief Deputy Administration Andrew Oblad Chief Deputy Law Enforcement

April 29, 2021

Blake Woodall Davis County Auditor's Office 61 S Main Street Farmington, UT 84025

RE: Request for Audit of Firearms Program at Davis County Sheriff's Office

Dear Blake:

We formally request an audit of the firearms policies, procedures, and practices of the Davis County Sheriff's Office (DCSO) in order to gain a better understanding of the current state of firearm and ammunition life cycles while in the custody of the DCSO. The scope and objectives of the audit are listed below:

- Does DCSO have policies and procedures in place for the purchase, safeguarding, utilization, and disposal of firearms and ammunition?
- 2. Do all applicable DCSO policies comply with Davis County Financial Policy 800 Asset Management?
- 3. Determine if DCSO has established processes to identify and track all firearms purchased by Davis County.
- 4. Gain an understanding of the current processes followed to purchase, store, issue, and track ammunition.
- 5. Compare current processes governing the purchase and handling of firearms, ammunition, and other firearm-related items (scopes and silencers) to best practices used by other law enforcement agencies.
- 6. Do an inventory spot-check based on current existing DCSO inventory records.
- 7. Provide a summary of the 10-33 program/federal rifles and results of the recent audit.

Sincerely,

Kelly V. Sparks, Sheriff

Attachment B

Make	Model	Serial	Issued to	LEO/COR	or Inv Date	Notes	Issued by
Colt		1739143	Armory		8/25/21		Audit .
	M16A1	1746528			3/29/2021	LEOSA	
Colt		1748131	Armory		8/25/21		Audit
Colt		1754977	Armory		8/25/21		Audit
Colt		1785194	Armory		8/25/21		Audit
	M16A1	2006067			3/29/2021	LEOSA	
HYDRA-MATIC / GMC	M16A1	3240549			8/9/21	LEOSA	
HYDRA-MATIC / GMC	M16A1	3240981	Armory		8/25/21	LEOSA	Audit
HYDRA-MATIC / GMC	M16A1	3241192	Armory		8/25/21	LEOSA	Audit
HYDRA-MATIC / GMC	M16A1	3242150	Armory		8/25/21	LEOSA	Audit
HYDRA-MATIC / GMC	M16A1	3243995	Armory		8/25/21	LEOSA	Audit
HYDRA-MATIC / GMC	M16A1	3244210	M16A1	M16A1	M16A1	M16A1	M16A1
	M16A1	3247534				LEOSA	Audit
HYDRA-MATIC / GMC	M16A1	3247963	Armory		8/25/21	LEOSA	Audit
HYDRA-MATIC / GMC	M16A1	3248519	Armory		8/25/21	LEOSA	Audit
HYDRA-MATIC / GMC	M16A1	3258293	Armory		8/25/21	LEOSA	Audit
HYDRA-MATIC / GMC	M16A1	3258622			7/26/21	LEOSA/Armory	
HYDRA-MATIC / GMC	M16A1	3369143	Armory		8/25/21	LEOSA	Audit
HYDRA-MATIC / GMC	M16A1	3380972			7/15/21	LEOSA/Bounitful	
HYDRA-MATIC / GMC	M16A1	3382672	Armory		8/25/21	LEOSA	Audit
Colt		4802022	Armory		8/25/21		Audit
		4812746			3/31/2021	LEOSA/Armory	
Colt		4814198	Armory		8/25/21		Audit
Colt		4815884	Armory		8/25/21		Audit
Colt		4816776	Armory		8/25/21		Audit
Colt		4854414	Armory		8/25/21		Audit
Colt		4867630	Armory		8/25/21		Audit
Colt		4867791	Armory		8/25/21		Audit
Colt	M16A1	4867851			7/15/21	LEOSA/Layton	
Colt		4868025	Armory		8/25/21		Audit
Colt		4874703	Armory		8/25/21		Audit
Colt		4876062	Armory		8/25/21		Audit

RockRiver	RockRiver	RockRiver	RockRiver	RockRiver	RockRiver		Colt	Colt	Colt	Colt									The same of the sa												Colt	Colt
						M4	LE6921	LE6921	LE6921	LE6921																						
AV4062332	AV4062328	AV4062325	AV4062320	AV4062317	AV4060176	A0257064	A 0257082	A 0257064	A 0257059	A 0256605	5314977	5314972	5314617	5314367	5313855	5313431	5313116	5313072	5313057	5312818	5305530	5305491	5305345	5304856	5303553	5303079	5302967	5301167	5301159	5301140	4880098	4878372
	Armory							Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory	Armory
3/25/2021	4/19/21	3/8/2021	3/17/2021	3/17/2021	3/17/2021	1/27/2021	7/26/2021	4/7/2017	7/5/2017	6/6/17	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21	8/25/21
						SWAT	Full Auto				LEOSA	LEOSA	LEOSA	LEOSA	LEOSA	LEOSA	LEOSA	LEOSA	LEOSA	LEOSA	LEOSA	LEOSA										
								Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit	Audit

RockRiver		AV4062336			3/8/2021	
RockRiver		AV4062337			3/17/2021	
RockRiver		AV4062339			3/25/2021	
		AV4062341	Armory			
RockRiver		AV4062461			3/17/2021	
RockRiver		AV4062470			3/17/2021	
		CM 209164				
		CM 209166	Armory		12/3/21	
		CM 209168			7/26/21	
RockRiver		CM 209169			3/17/2021	
		CM 209173				
		CM 209174				
RockRiver		CM 209175			9/21/2021	Eotech and TLR-1
RockRiver		CM 209177			3/25/2021	
		CM 209179				
		CM 209180		eceived it as a retirement	retirement gift -	gift - DCSO transfer doc on file 1/18/22
Colt	HBAR	CMH 015052			8/9/21	
Colt	AR-15	CMH 015073			8/9/2021	
Colt	AR-15	CMH 015074			8/9/2021	
Colt	AR-15	CMH 015080			7/26/2021	
Colt	AR-15	CMH 015126			9/21/21	
Colt	AR-15	CMH 015172			8/9/2021	
Colt	M4	LE 325064			3/8/2021	
Colt	M4	LE 325083			3/8/2021	
Colt	M4	LE 325094			7/26/2021	
Colt	M4	LE 391158	Armory		10/22/21	
Colt	M4	LE 393703			3/3/21	
Colt	M4	LE 393706			3/8/21	
Colt	6921	LE 393745		LEO	8/9/21	
Colt	M4	LE 393759			3/8/21	
Colt	M4	LE 407604	Armory		1/18/22	
	M4	LE 437546			3/24/21	
Colt		1 E 437EC3			1/11/21	

Colt	SBR	LE 437574		1/27/21	SWAT
Colt	6933	LE 437586		12/13/16	
Colt	6921	LE 464927		7/26/21	
Colt	M4	LE 475843		3/8/2021	
Colt	M4	LE 485156		3/8/21	
Colt	M 4	LE 485159		3/8/21	
Colt	M4	LE 485303		11/3/21	
Colt	M4	LE 485304		3/8/2021	
Colt	6933	LE 487771		12/1/2016	
Thompson Gun				8/25/21	
AK-47				8/25/21	
H&K	UMP 40	162-000553		4/1/2021	
H&K	UMP 40	'n		8/25/21	
Savage	Model 10	G782409		9/22/21	
		H019920	Armory	8/25/21	
		H035879	Armory	8/25/21	
Remington	700	6367507	Armory	8/25/21	
Remington	700	66612943	Armory	8/25/21	
		6782409A	Armory	8/25/21	

Make Glock Glock	Model 43 43	Serial BHYF884 BHYF889	Issued to	LEO/COR LEO	Issued Date or Inv Date 8/12/2020 2/21/2019	Notes
Glock	43	BHYF889 BHYF902		LEO	2/21/2019 6/4/2019	
Glock	45	BLDX361		COR	9/2/2021	
Glock	45	BLDX362		COR	8/30/2021	
Glock	45	BLDX363		COR	8/30/2021	
Glock	45	BLDX364		COR	8/30/2021	
Glock	45	BLDX365		COR	3/11/2019	
Glock	45	BLDX366		LEO	3/12/2019	
Glock	45	BLDX367	Armory		3/12/2019	
Glock	45	BLDX368	Armory		1/18/2022	
Glock	45	BLDX369	Armory		1/18/2022	
Glock	45	BLDX370	Armory		1/18/2022	
Glock	45	BLDX371		COR	2/22/2019	
Glock	45	BLDX372		LEO	2/25/2019	
Glock	45	BLDX373	Armory		8/31/2022	
Glock	45	BLDX374		LEO	2/25/2019	
Glock	45	BLDX375		LEO	2/25/2019	
Glock	45	BLDX376		LEO	2/22/2019	
Glock	45	BLDX377		LEO	5/26/2021	
Glock	45	BLDX378		LEO	2/25/2019	
Glock	45	BLDX379	Armory		10/19/21	1 0
Glock	45	BLDX380		LEO	2/25/2019	
Glock	45	BLDX381		****	3/4/2019	
Glock	45	BLDX382		COR	3/4/2019	
Glock	45	BLDX383	Armory		1/13/2022	
Glock	45	BLDX384		COR	8/16/2021	
Glock	45	BLDX385		LEO	3/4/2019	
Glock	45	BLDX386		LEO	3/4/2019	
Glock	45	BLDX387	Armory		12/03/2021	
Glock	45	BLDX388		LEO	8/16/2021	
Glock	45	BLDX389		LEO	2/28/2019	
Glock	45	BLDX390		LEO	2/28/2019	
Glock	45	BLDX391		COR	6/22/2021	8 1
Glock	45	BLDX392		LEO	2/14/2019	
Glock	45	BLDX393		LEO	2/14/2019	
Glock	45	BLDX394		LEO	2/14/2019	

3/8/2019	COR	2 00	BLDX643	45 55	Glock
3/11/2019	COR	<i>D</i> 10	BLDX642	45	Glock
9/30/21		1 Armory	BLDX641	45	Glock
10/22/21	Armory		BLDX640	45	Glock
9/26/2019	LEO	U	BLDX639	45	Glock
7/8/2019	LEO	ω	BLDX638	45	Glock
9/10/2019	LEO	7	BLDX637	45	Glock
2/25/2019	COR	0,	BLDX636	45	Glock
4/10/2019	LEO		BLDX635	45	Glock
8/25/21	Armory		BLDX634	45	Glock
6/7/2019	LEO		BLDX633	45	Glock
8/16/21	Armory		BLDX632	45	Glock
8/16/2021	LEO	_	BLDX631	45	Glock
2/21/2019	LEO	O	BLDX630	45	Glock
2/22/2019	LEO	U	BLDX629	45	Glock
2/15/2019	LEO		BLDX628	45	Glock
7/30/21	Armory		BLDX627	45	Glock
2/21/2019	LEO	0,	BLDX626	45	Glock
2/21/2019	LEO	01	BLDX625	45	Glock
2/22/2019	LEO	44	BLDX624	45	Glock
8/16/2021	LEO	ω	BLDX623	45	Glock
2/21/2019	LEO	2	BLDX622	45	Glock
3/15/2019	COR		BLDX621	45	Glock
3/15/2019	LEO	O	BLDX620	45	Glock
8/16/2021		O	BLDX619	45	Glock
3/18/2019	LEO	В	BLDX618	45	Glock
8/30/2021	LEO	7	BLDX617	45	Glock
3/26/2019	LEO	O	BLDX616	45	Glock
3/22/2019	***	Gi	BLDX615	45	Glock
2/26/2019	LEO	4	BLDX614	45	Glock
2/28/2019	LEO	ω	BLDX613	45	Glock
4/21/2021	LEO	2	BLDX612	45	Glock
2/14/2019	LEO	9	BLDX399	45	Glock
2/8/2021	LEO	σ	BLDX398	45	Glock
2/15/2019	LEO	00	BLDX398	45	Glock
2/3/21	Armorv		BLDX398	45	Glock
2/15/2019	LEO	7	BLDX397	45	Glock
2/14/2019	LEO	6	BLDX396	45	Glock
2/14/2019	LEO	S.	BLDX395	45	Glock

Glock 4	45	BLDX645	Armory		1/18/2022	
	45	BLDX646		LEO	2/26/2020	
	45	BLDX647		LEO	3/8/2019	
	45	BLDX648		LEO	3/8/2019	
	45	BLDX649		LEO	2/28/2019	
	45	BLDX650	Transferred to	- Re	Retirement - County Trans	Transfer Docs Recorded
	45	BLDX651	Armory		1/18/2022	No Case
	45	BLDX652		LEO	3/5/2019	
	45	BLDX653		COR	3/5/2019	
	45	BLDX654		LEO	3/5/2019	
	45	BLDX655	Armory		1/18/2022	
	45	BLDX656		COR	3/5/2019	
	Ġ	BLDX657		LEO	3/5/2019	
	45	BLDX658		LEO	1/18/2022	Patrol Cap Safe
	45	BLDX659		LEO	3/4/2019	
	5	BLDX660		LEO	3/4/2019	
	Ċī	BLDX661		LEO	3/4/2019	
	Ċī	BLDX662		LEO	1/18/2022	Patrol Cap Safe
	Ċī	BLDX663		COR	3/8/2019	
Glock 45	Ċī	BLDX664	Armory		1/18/2022	
Glock 45	Ċī	BLDX665		COR	3/6/2019	
Glock 45	ĊΊ	BLDX666	Armory		1/18/2022	
Glock 45	Ċī	BLDX667		LEO	2/14/2019	
Glock 45	Ċī	BLDX668		LEO	2/15/2019	
Glock 45	Ċī	BLDX669		LEO	2/15/2019	
Glock 45	ĊΊ	BLDX670		LEO	3/6/2019	
Glock 45	Ċī	BLDX671		LEO	3/6/2019	
Glock 45	Ċī	BLDX672		LEO	2/25/2019	
Glock 45	Ċī	BLDX673		LEO	2/25/2019	
Glock 45	Ċī	BLDX674		LEO	2/25/2019	
Glock 45	Ċī	BLDX675		LEO	2/25/2019	
Glock 45	Ċī	BLDX676	Armory	LEO	2/25/2019	
Glock 45	Ċī	BLDX677		LEO	2/26/2019	
Glock 45	Ċī	BLDX678	Armory		1/18/2022	
Glock 45	Ċī	BLDX679	Armory		7/20/2021	
Glock 45	Ċη	BLDX680			8/16/2021	
Glock 45	Ċī	BLDX681		COR	2/26/2019	
Glock 45	ĊΊ	BLDX682		COR	2/28/2019	
	Ċī	BLDX683		* * *	3/4/2019	
	יוכ	BI DX684		COR	3/1/2019	

	1/22/2022		Armory	BIIVX988	45MOS	G Cock
	1/19/2022		Armory	BUVX987	45MOS	Glock
	1/20/2022		Armory	BUVX986	45MOS	Glock
	1/22/2022		Armory	BUVX985	45MOS	Glock
	9/21/2021	COR		BNTU884	45	Glock
	1/18/2022		Armory	BNTU882	45	Glock
	1/18/2022		Armory	BNTU880	45	Glock
	2/8/2021	COR		BNTU864	45	Glock
	2/8/2021	COR		BNTU862	45	Glock
	1/18/2022		Armory	BNTT785	45	Glock
	10/4/2021	LEO		BNTT779	45	Glock
	8/16/2021			BNTT776	45	Glock
	7/13/1905		Armory	BMFN710	45	Glock
	8/16/2021			BMFN709	45	Glock
	7/13/1905		Armory	BMFN708	45	Glock
	4/19/2021	LEO		BMFN707	45	Glock
	4/30/2021	COR		BMFN706	45	Glock
	8/16/2021			BMFN705	45	Glock
	8/16/2021			BMFN704	45	Glock
	5/19/2021	LEO		BMFN703	45	Glock
	8/18/2020	COR		BMFN702	45	Glock
	7/13/1905			BMFN701	45	Glock
	2/16/2021	LEO		BMFN700	45	Glock
	11/22/21		Armory	BMFN699	45	Glock
No Case	12/9/21		Armory	BMFN698	45	Glock
	4/21/2021	LEO		BMFN697	45	Glock
	5/3/2021	LEO		BMFN696	45	Glock
	7/28/2021	LEO		BMFN695	45	Glock
	4/23/2021	LEO		BMFN694	45	Glock
	4/21/2021	COR		BMFN692	45	Glock
	7/13/1905		Armory	BMFN691	45	Glock
	8/7/2020	LEO		BLDX692	45	Glock
	3/1/2019	LEO		BLDX691	45	Glock
	8/14/2020	LEO		BLDX690	45	Glock
	2/28/2019	LEO		BLDX689	45	Glock
	2/28/2019	LEO		BLDX688	45	Glock
	2/28/2019	COR		BLDX687	45	Glock
	2/28/2019	COR		BLDX686	45	Glock
	61.07/87/7	COX		BLDX685	45	Glock

Slock	45MOS	BUVX989	Armory	1/21/2022
Slock	45MOS	BUVX990	Armory	1/18/2022
Hock	45MOS	BUVX991	Armory	1/18/2022
Block	45MOS	BUVX992	Armory	1/19/2022
Block	45MOS	BUVX993	Armory	1/20/2022
Glock	45MOS	BUVX994	Armory	1/21/2022
Hock	22	MVB233	Armory	1/18/2022

^ : A : +		8/25/21	Armory	P 209895	590 A1	Mossberg
		10/20/21		P 209894	590A1	Mossberg
Audit		8/25/21	Armory	P 209893	590A1	Mossberg
Audit		8/25/21	Armory	P 209889	590A1	Mossberg
	Transport Van	7/15/21		P 209888	590A1	Mossberg
		5/25/21		P 209870	500	Mossberg
Audit		8/25/21	Armory	P 209864	590A1	Mossberg
Audit		8/25/21	Armory	L 871082	500 A	Mossberg
Audit		8/25/21	Armory	L 871075	500A	Mossberg
Audit		8/25/21	Armory	L 716776	500A	Mossberg
Audit		8/25/21	Armory	L 716685	500 A	Mossberg
Audit		8/25/21	Armory	L 716681	500 A	Mossberg
	Transport Van	7/15/21		L 335927	500 A	Mossberg
Audit		8/25/21	Armory	L 168156	500A	Mossberg
Audit		8/25/21	Armory	L 168154	500 A	Mossberg
Audit		8/25/21	Armory	L 168136	500A	Mossberg
Audit		8/25/21	Armory	L 168128	500 A	Mossberg
Audit		8/25/21	Armory	L 168127	500 A	Mossberg
Audit				L 168117	500A	Mossberg
		12/3/21	Armory	L 168109	500 A	Mossberg
Audit				L 168077	500 A	Mossberg
Audit		8/25/21	Armony	L 168066	500 A	Mossberg
		6/7/21		12azmo6250	SXP	Winchester
		6/7/21		12azmo6249	SXP	Winchester
		6/7/21		12azmo6248	SXP	Winchester
		6/7/21		12azmo6247	SXP	Winchester
		6/7/21		12azmo6246	SXP	Winchester
		6/7/21		12azmo6245	SXP	Winchester
		6/7/21		12azmo6244	SXP	Winchester
		6/7/21		12azmo6243	SXP	Winchester
		6/7/21		12azmo6242	SXP	Winchester
		6/7/21		12azmo6241	SXP	Winchester

Audit			P 997758	500 A	Mossberg
Audit			P 997678	500 A	Mossberg
	9/21/21		P 997617	500 A	Mossberg
	6/22/21		P 997610	590	Mossberg
Audit	8/25/21	Armory	P 991575	500 A	Mossberg
Audit			P 985153	500 A	Mossberg
	6/22/21		P 982583	500	Mossberg
Audit	8/25/21	Armory	P 982579	500 A	Mossberg
Audit			P 982571	500 A	Mossberg
Audit			P 982568	500 A	Mossberg
Audit			P 866209	500 A	Mossberg
	6/15/21		P 760712	500	Mossberg
Audit	8/25/21	Armory	P 760709	500A	Mossberg
Audit	8/25/21	Armory	P 760707	500A	Mossberg
	8/31/21	Armory	P 760705	500A	Mossberg
	2/26/21		P 760696	500	Mossberg
Audit	8/25/21	Armory	P 760690	500A	Mossberg
Audit	8/25/21	Armory	P 760399	500A	Mossberg
Audit	8/25/21	Armory	P 760398	500A	Mossberg
Audit	8/25/21	Armory	P 760396	500A	Mossberg
Audit	8/25/21	Armory	P 760395	500A	Mossberg
Audit	8/25/21		P 760394	500A	Mossberg
	6/22/21		P 760392	500A	Mossberg
	6/22/21		P 760391	500	Mossberg
	6/22/21		P 760389	500	Mossberg
Audit	8/25/21	Armory	P 760384	500A	Mossberg
Audit	8/25/21	Armory	P 760383	500A	Mossberg
Audit	8/25/21	Armory	P 760381	500	Mossberg
Audit	8/25/21	Armory	P 760380	500A	Mossberg
Audit	8/25/21		P 760377	500A	Mossberg
	6/22/21		P 210003	590	Mossberg
	6/22/21		P 209940	590	Mossberg
Audit	8/25/21	Armory	P 209896	590 A1	Mossberg

		6/22/21		T196863	590	Mossberg
Audit				T 879246	590	Mossberg
Audit	Armory			T 879236	590	Mossberg
		10/26/21		T 879234	590	Mossberg
Audit				T 879229	590	Mossberg
Audit				T 879228	590	Mossberg
Audit		8/25/21	Armory	T 879140	590	Mossberg
Audit				T 879133	590	Mossberg
Audit				T 879123	590	Mossberg
Audit		8/25/21	Armory	T 879003	590	Mossberg
Audit				T 878997	590	Mossberg
Audit				T 236512	500A	Mossberg
		7/15/21		T 196953	590	Mossberg
Audit		8/25/21	Armory	T 196949	590	Mossberg
Audit		8/25/21	Armory	R 496617	500 A	Mossberg
Audit		8/25/21	Armory	R 496442	500 A	Mossberg
Audit		8/25/21	Armory	R 484590	500 A	Mossberg
Audit		8/25/21	Armory	R 484321	500 A	Mossberg
Audit		8/25/21	Armory	R 035990	590 A1	Mossberg
Audit		8/25/21	Armory	R 027796	590 A1	Mossberg
Audit		8/25/21	Armory	R 027793	590 A1	Mossberg
Audit		8/25/21	Armory	R 027792	590 A1	Mossberg
Audit		8/25/21	Armory	R 027791	590 A1	Mossberg
	is researching	is rese	Unaccounted for as of 1/18/22 -	R 027754	590 A1	Mossberg
Audit		8/25/21	Armory	R 027743	590 A1	Mossberg
Audit				R 025526	500 A	Mossberg
Audit	Bountiful Court			R 025118	500 A	Mossberg
Audit		8/25/21	Armory	R 007383	500 A	Mossberg
		6/1/21		R 007376	590	Mossberg
		6/22/21		R 004027	500	Mossberg
Audit		8/25/21	Armory	R 004026	500 A	Mossberg
		17/77/0		7 000040	000	Mossberg

Davis sheriff's deputy had the missing M-16

By Loretta Park - | Apr 17, 2014





FARMINGTON — It was a Davis County sheriff's deputy who had the missing fully automatic M-16 rifle, the sheriff said.

The deputy, whose name has not been released, notified his superior, who then notified Sheriff Todd Richardson last Friday, according to a press release.

The deputy is facing disciplinary action, but what that will entail has not yet been determined, said Sgt. Susan Poulsen on Thursday.

News reports about the missing gun sparked the memory of the deputy, who had been deployed to Afghanistan sometime after 2006. The officer, who was a member of the sheriff's SWAT team and a member of the military, had asked permission to take the M-16 for training purposes for SWAT before he was deployed.

"The employee trained with the rifle, and then put the gun into his gun safe at home at the time of deployment, where it has stayed since 2006," according to the press release.

The deputy was gone for 18 months, returned home and then went on a second tour in the Middle East. During that time he had not "thought about that rifle since 2006," according to the press release.

And because of the lack of paperwork and "partially because of human error, the employee never heard about an investigation into a missing M-16 rifle" until he read news stories that were published last week, according to the press release.

The deputy had been employed with the sheriff's office during the entire period the gun was missing and the gun was never on the streets, according to the release.

"He simply forgot it was there," according to the release.

The county Attorney's Office is reviewing the reports and if appropriate will file any necessary charges against the deputy, Poulsen said.

The Sheriff's Office conducted a three-month investigation into whereabouts of the missing rifle a year ago.

The gun is a fully automatic M-16 rifle issued to the sheriff's office through the U.S. Department of Defense in 1998, shortly before Sheriff Rob Davis left office and before Sheriff Bud Cox took over.

Richardson said in a previous story a physical audit by his officers in March 2013 found the gun was missing. They reported the missing gun to the state's Department of Administrative Services, which also did an audit. According to the state documents, the weapon was accounted for during fiscal year 2011-12, but then was found missing during the sheriff's audit.

Richardson said in the earlier interview the state "used to do audits through paperwork, not a physical audit, and it was through the physical audit we found the discrepancy between what we had and the paper trail."

The investigation was concluded in May 2013 and that is when it was determined the rifle went missing before 2006.

When state and federal offices learned the gun was missing in March 2013, the Department of Defense suspended Utah from the 1033 Program for a month until Davis County showed it had a different plan to track the weapons, Richardson said.

The rifle was listed as one of 20 that had been delivered 16 years ago to the sheriff's office through the Pentagon's 1033 Program, Richardson said. The program provides surplus weapons and other equipment to law enforcement agencies across the country. The Department of Defense can require weapons to be returned.

Richardson said detectives, Lt. Jan Daley and Sgt. Bob Thompson, conducted the investigation. They determined the assault rifle, if it was ever at the sheriff's office, came up missing before 2006. The rifles were stored and not issued to officers until 2006. The two detectives conducted interviews with retired and former personnel, as well as search vehicles and the sheriff's storage facilities.

Since the 2013 audit, Richardson's office has a new policy on issuing weapons and equipment. Currently officers are issued the weapons and equipment. In the past, the weapons and equipment were assigned to vehicles.

Richardson is also questioning why it took until 2013 for someone to realize the rifle is missing.

Richardson said when the assault rifles arrived in 1998, the firing pins that make them fully automatic had been removed. Those firing pins were kept in storage and when the detectives went through them, they found only 19 of them and the serial numbers on those matched the weapons the sheriff's office currently have.

Contact reporter Loretta Park at 801-625-4252 or lpark@standard.net. Follow her on Twitter at @LorettaPark

Response to the audit of Firearms Key Processes December 2021

We appreciate the work and effort by Blake Woodall from the Clerk Auditor's Office. As Blake has noted some deficiencies and areas of improvement, this response will address each recommendation.

Firearms Tracking:

The following four firearms were not accounted for properly.

- Shotgun R027754 is missing. After searching for the firearm with no results, a lost property report was written on March 8, 2022, case number D22-02502. The firearm was listed on NCIC. The practice of assigning a firearm to a patrol vehicle instead of a person was discontinued a year prior to the audit. This practice is possibly the reason for the lack of accountability with the firearm. Currently firearms are assigned to a deputy and this is the best practice.
- This firearm was last assigned to He retired prior to January 2019 when Sheriff Kelly Sparks took office. The firearm was given to previous Sheriff with no consideration paid to DCSO in exchange for the firearm. Obtained the transfer docs and shared them with Blake Woodall.
- SIG 1911 Pistol 54B054715 Sheriff Todd Richardson took this handgun upon retirement from DCSO in December of 2018. No consideration was provided to DCSO or Davis County in exchange. Mr. Richardson did not inform Chief Oblad or Sheriff Sparks that he had transferred the firearm to his personal possession prior to leaving office. Obtained the transfer docs and shared with Blake Woodall.
- Handgun BLDX650

 This firearm was last assigned to heart the gun when he retired. Passed away in June of 2020. The handgun was located and is currently at his widow's house. No consideration was paid to DCSO for the handgun. Obtained the transfer docs and shared them with Blake Woodall.

We are in the process of creating an inventory sheet that will be used when an employee is issued new equipment. The same sheet will be used when the employee separates from DCSO prior to issuing them their final paycheck. This sheet will be

updated anytime new equipment is issued to an employee and/or anytime equipment is returned to the office.

In January of 2021, Chief Oblad appointed to lead the firearms committee. Lt. was in charge of the firearms committee previous to sappointment. Lt. was in that position when Sheriff Sparks began his current term in 2019.
Lt. was under investigation for allegedly misappropriating county property / ammunition when he retired in May of 2021. It is unknown if was aware of the retirement gifts listed in the above paragraphs. The practice of giving employees a handgun upon retirement with no consideration to the County has been discontinued. A policy is being created to allow a deputy in good standing to purchase their firearm upon retirement that will be in line with best practices and Davis County Policies and Procedures for transfer / disposal of county property.
Firearms Tracking Recommendation Response
To track the information in Tyler Munis, training will be provided to and the Firearms Lead along with most of the people listed below that have view access.
The current procedure for tracking firearms is a shared google spreadsheet named Armory Inventory and Issued Items Record that is managed by Deputy The spreadsheet is updated when firearms are issued from or received into the armory.
Process:
1. When an item is issued out, an inventory hard copy receipt (DCSO Equipment

- When an item is issued out, an inventory hard copy receipt (DCSO Equipment Inventory Receipt) is filled out by a Firearms Instructor and signed by the receiving deputy.
- An assigned member of the Firearms Unit (currently I manages and updates the spreadsheet and references the following information:
 Make, Model, Serial #, Issued To, Issued Date, Issued By and any other relevant notes.
- 4. When firearms (or firearms equipment) are received back into the armory, the designated firearms member updates the spreadsheet and notifies the Equipment Coordinator.

The following individuals also have view access to the Armory Inventory & Issued Items Record sheet:

Andrew Oblad, Chief Deputy

Blake Woodall, Clerk/Auditor Finance Director
, Firearms Instructor
, Equipment Coordinator
Firearms Instructor
Firearms Armorer
Firearms Lead

Firearms Unit Audit

Going forward, the Firearms Unit will perform an annual audit of all firearms. This will be accomplished in two ways:

- 1. Each assigned firearm will be inspected, qualified, and accounted for at annual training(s).
- This information will be noted in the Armory Inventory & Issued Items Record spreadsheet.
- 2. Remaining firearms in the armory will be audited at least once a year. This information will be noted in the Armory Inventory & Issued Items Record spreadsheet.

Any missing firearms will be immediately reported to the Chief Deputy.

Ammunition Tracking:

[KS1]Since the county audit, improvements have been made in the way high value firearm orders and firearms ammunition is received. Two individuals verify every delivery and receive the shipping contents. This will usually be two firearm instructors; however the second person may be another deputy or DCSO employee. An exception may be made for smaller orders of \$200 or less in value which will only require verification of the receiver.

Duty Ammunition:

Some firearms are personally owned and may require a different amount of issued duty ammunition. The Glock 45 is currently the primary handgun issued by DCSO. This firearm with two back-up magazines holds 51 rounds. Each deputy issued the Glock 45 will receive 51 rounds of duty ammo. Duty ammo will be changed out every two years, however, ammo supply constraints may impact this ability and require a longer period between change out. When the duty ammo is changed out, the old duty ammo will be collected and accounted for then used for training. All duty ammo will be accounted for.

Ammunition Room Access:

Those with access to the ammunition room will be limited to four individuals, including; The Firearms Committee lead (Deputy) designated inventory control member (Deputy

) one firearms instructor (Sgt	and the firearms armorer
(Deputy		

A room access log is kept for the ammunition room and for the armory. The log documents who accessed the room and notes the purpose.

Recommendation for tracking and storing ammunition:

An Ammunition Inventory record will be maintained by the Firearms Unit. This is currently managed by and the records are stored on a google spreadsheet titled "Ammo Inventory". Inventory records include the ammunition item and the quantity on hand. A record the number of full cases on hand including any partial cases will be maintained. Since the audit, the firearms committee has performed an ammo inventory with two deputies. A similar audit will be conducted at least twice a year.

The following individuals will have access to the Ammo Inventory spreadsheet:

Assigned inventor control member (edit access)

Firearms Committee Lead (view access)

Designated Firearms Instructor (view access)

Firearms Related Best Practices:

Some agencies are transitioning away from shotguns. At this point, DCSO intends to keep the shotguns as a shoulder fire weapons system option for our deputies. The shotgun is a valuable multipurpose platform that can be used for lethal and less lethal munitions, chemical munitions delivery, and ballistic breaching.

Correct amount of ammunition to have on hand:

DCSO is currently working to obtain a two-year supply of training and duty ammunition to ensure we have the ammunition on hand to adequately train our deputies. DCSO has recently gone from a one-year supply to a two-year supply goal to mitigate supply and cost constraints. As of this point, we have yet to obtain this goal. Of note, ammunition properly stored has a 50 year plus shelf life.

In response to the audit we carefully considered if training rounds be tracked by individual round. We determined this is not feasible or realistic. We will however, continue to account for how many rounds are used per training event. This may not be to a precise round count but will be close.

In response to the audit we carefully considered if there is a need to expand the size and space of the current armory. We concluded there is a need and expanding the armory is part of the Sheriff's five year plan.

In response to the audit we carefully considered if we should have a fulltime gunsmith / quartermaster employed to track and care for all firearm related inventory. We determined there is a need and this will be open for future discussion.

10-33 Federal Firearms Program:

We are in the process of returning federally owned M-16's. These are being sent back as we are able to fund the purchase of county owned rifles to meet our needs. We are currently preparing to send back 19 of the M-16's.

Recommendation on surplus / transfer of firearms to retiring deputies:

This recommendation for handling retirement handguns was made by prior to the audit. Final review of the recommendation for compliance with best practices and all applicable county policy is ongoing. It is anticipated the policy will be finalized and adopted within the next month.

Retired Deputy Pistol Purchase

Any retiring member in good standing with the DCSO may purchase their issued carry pistol for the cost of one dollar as long as the below listed criteria has been met.

- The member is LEO certified, was issued and required to carry a department pistol for their assignment.
- The member completed a minimum of 20 years of service under the URS Tier 1 retirement system or minimum of 25 years of service under the Tier 2 system.

Upon approval of the Sheriff, the transfer of the pistol must be done through a registered FFL with the office paying the minimum transfer fee. All surplus and transfer documents will be kept by DCSO Firearms Unit.

This is the best practice(s) used across the industry by other agencies for the replacement of firearms and we will follow the current county procedures for replacing and purchasing equipment.

Setting up a rotation for firearms as suggested in the audit:

As firearms are different from other police equipment including vehicles, the life cycle of most firearms is much longer. A ballistic vest for instance is only guaranteed for five years by most manufacturers.

Setting up a rotation schedule to replace firearms is also different than replacing vehicles or ballistic vests. Vehicles are replaced after reaching a certain amount of miles and vests are replaced every five years.

As long as firearms are cleaned and maintained properly, a deputy could carry the same firearm throughout their career.

Firearms are usually replaced for the following reasons:

- Damaged or worn (sometimes firearms with these issues can be repaired)
- Upgrade in technology new equipment / platforms: This could be switching from a revolver to a semi-automatic handgun or moving to a scope or other optics vs iron sites etc.
- Lost or stolen equipment
- Retirement