



# SLFRF APPLICATION

MAY 24, 2022

AMENDED JULY 27, 2022

*Davis County  
Safe Harbor Crisis Center*

Requested: \$2,000,000

## ARPA SCOPE OF WORK WORKSHEET

### 1. Overview

Federal Award Grant Name	Coronavirus State and Local Fiscal Recovery Funds (SLFRF)
Federal Assistance Listing Number	21.027
Subrecipient Name	Safe Harbor Crisis Center
Subrecipient's UEI or TIN	870516562
Subaward Start Date	3/1/2022
Subaward End Date	6/1/2023
1. Amount of Federal Funds Obligated in this SOW	2,000,000
2. Total Amount of ALL Federal Funds Obligated to Subrecipient from Davis County (including this SOW)	4,300,000
Federal Award Agency	US Department of Treasury
Pass-through Entity	Davis County, Utah
Awarding Official	<b>Name:</b> Curtis Koch <b>Title:</b> Davis County Clerk Auditor <b>Address:</b> Davis County Admin Building 61 South Main Street Farmington, Utah 84025 <b>Phone:</b> (801) 451-3491 <b>Email:</b> Ckoch@co.davis.ut.us
After Approval by Davis County Commissioners	
Primary Contact	<b>Name:</b> Bethany Olney <b>Title:</b> Business Manager <b>Contact Address:</b> PO Box 722 Kaysville UT 84037 <b>Phone:</b> (801) 660-6109 <b>Email:</b> bethany@safeharborhope.org

## 2. Expenditure Categories

<b>Eligible Category</b>	Public Health
<b>Expenditure Category Number</b>	1.7
<b>Expenditure Category Name</b>	Other COVID-19 Public Health Expenses (including Communications, Enforcement, Isolation/Quarantine)
<p><b>Primarily Disadvantaged Households</b></p> <p>While Safe Harbor primarily serves clients from lower economic strata, we do not discriminate based on income, race, sexual orientation, gender identity, or any other category. Any individual who is a domestic violence or sexual violence survivor is welcome to utilize our services. The project does not require primarily disadvantaged households to be supported</p>	
<p><b>Evidence Based Practices</b></p> <p>Expansion of our Hope Housing will give more access to safe, long-term housing to at-risk individuals in the community. Transitional Housing is especially important as we recover from the effects of COVID-19. A safe, clean place to live long-term gives clients the space to recover from their trauma. This is part of an overall strategy on the part of Safe Harbor to enable individuals to live a life free of violence.</p> <p>Our proposed project aligns with the Community &amp; Support Services Healthy People - Crisis and Health People - Stabilization funding priorities and addresses the critical crisis of safety, security, and care for domestic violence survivors by providing Case Management services and Education around domestic violence.</p> <p>Our Logic Model is based on the following:</p> <p>Inputs: CDBG funding, Staff time, In-kind donations, Community Partnerships, Volunteer time, Area Collaborative Councils/ Taskforces, State level collaboration, Ongoing training, Evidence-based Services, Leveraged Agency Resources</p> <p>We will utilize these inputs to conduct our social service activities:          Providing Case management services - including needs assessment, danger assessment, safety planning, action planning, referrals, resources, follow-up          Conducting DV support groups led by trained expert advocates offering psychoeducation and peer support          Implementing our Continuous Quality Improvement (CQI) &amp; data collection methods to document program services and success</p>	

From these activities we anticipate the following outputs:

700 hours of direct service/ case management time provided to domestic violence survivors  
 Conduct 40 psychoeducational classes (DV Level 1 and DV Level 2) for outreach and aftercare clients  
 conduct 40 psychoeducational classes at the Davis County Jail  
 100% compliance with reporting requirements and time frames  
 Four CQI meetings  
 Four quarterly reports

Activities and outputs are documented in our HMIS comparable database.

These activities and outputs will achieve our short, intermediate, and long-term outcomes, which are measured through our outcome survey:

Short Term

82% of participants report an increase in safety

85% of participants have a better understanding of community resources

78% of participants report an increased sense of self-efficacy

80% of participants have improved knowledge of the dynamics of Interpersonal Violence

Intermediate:

Decreased impact of trauma

Participants maintain safety free from abuse

Decreased social isolation

Improved socioeconomic status to minimize the risk of future abuse. Short term outcomes are maintained

Long-term

Decreased rates of interpersonal violence

We are not able to track intermediate and long-term outcomes.

### **COVID Impact Statement**

Safe Harbor has observed increasing demand for our services over the course of the pandemic with a 53% increase in transitional housing nights provided to survivors. Services provided to clients have increased 60% since prior to the start of the pandemic. In Utah, domestic violence occurs more often than the national average affecting 1 in 3 women in her lifetime versus 1 in 4 nationally. According to crime statistics collected from the local law enforcement agencies in Davis County, the crime of domestic violence is escalating. In 2020, 2,127 police-involved domestic violence incidents were reported by ten law enforcement agencies. We know that only about half of domestic violence situations are reported to the police, so we can surmise the number of incidents were much higher. (Lawrence A. Greenfeld et al. (1998). Violence by Intimates.) Even with this low reporting, domestic violence calls constitute approximately half of all violent crime calls to police departments. (Michael Cassidy, Caroline G. Nicholl, & Carmen R. Ross (1101). Results of a Survey Conducted by the

Metropolitan Police Department of Victims who Reported Violence Against Women.) DV is consistently the number one cause of family homelessness in Davis County according to the Point in Time Homeless Counts (Yearly Point in Time Reports: <http://utahhmis.org/reports/trends-in-homelessness/>). Survivors seeking services at Safe Harbor are more diverse and more likely to be economically disadvantaged than Davis County as a whole, and domestic violence survivors are a specially recognized population from HUD. Data collected in 2019 showed our clients were 55.0% White, 20.0% Hispanic or Latino, 1.5% Asian, 9.0% Black or African American, 1.3% American Hawaiian or Pacific Islander, 5.1% American Indian or Alaska Native. (Some individuals served were either more than one race or race unknown.) 38.1% of our clients reported income levels that were at or below the federal poverty level and 98.2% are below the Area Median Income, a Hawaiian or Pacific Islander, 4.9% American Indian or Alaska Native. Compared against the demographics of the county as a whole who are, 84.5% White, 9.2% Hispanic or Latino, 1.8% Asian, 1.2% Black or African American, 0.6% American Hawaiian or Pacific Islander, 0.3% American Indian or Alaska Native, and 2.4% two or more races. 6.2% of the population lives below the federal poverty level and 49.5% are below the Area Median Income. (U.S. Census)

Research has shown that intimate partner violence (IPV i.e., sexual assault, domestic violence, dating violence, and stalking) is not bound by economic status, race, religion, gender, or sexual orientation. Underneath seeming advantages are survivors who need help, struggling in a very traditional and religious society, as Utah is the third most religious (<https://factsandtrends.net/2018/04/24/which-states-are-most-religious/>) and second-most sexist (<https://www.sltrib.com/news/2018/08/21/researchers-identify-most/>) state in the nation. While strong community ties can be a protective factor, the risk factors associated with patriarchal norms and sexism can perpetuate violence against women. Utah also has the highest birth rate in the nation (Centers for Disease Control and Prevention - National Vital Statistics System), which means a female IPV survivor likely has children, often more than one, who need to be provided for. Additionally, the high birthrate may contribute to the state's large wage gap between men and women, which is now the second-largest in the nation (<http://money.com/money/5233753/gender-pay-gap-every-state/>).

In the last fiscal year, we served 3,077 domestic violence and sexual assault survivors and their children. All of these statistics indicate the need for Safe Harbor's outreach services. The current fiscal year with the reduction of our VOCA funding (for both domestic violence services and sexual assault services), ending of COVID related grants, loss of funding provided by United Way, reduction of funding provided by IHC, reduction of funding from Dominion Energy and Haws, and additional funding reductions we were forced to continue operating with less staffing and reduced hours for domestic violence advocates and sexual assault advocates. An additional loss of social service funding would result in further cuts, which will hurt survivors in the community.

Safe Harbor is the first and only domestic violence and sexual assault service provider in Davis County. There are no other agencies in Davis County providing services like ours.

There are victim advocates placed with police departments in various communities in Davis County, but those are only accessible if a survivor files a police report, which many domestic violence and sexual assault survivors are not willing to do.

### 3. Staffing

*Provide list of staff and time commitments to be allocated to each activity in the statement of work.*

<b>Key Staff Name</b>	<b>Title</b>	<b>Activity</b>
Kristin Floyd	Executive Director	
Darian Singer	Human Resources	Recruiting, benefits, HR
Galdyris Larson	Director of Development	Manages grants/applications
Hailey Cragun	Grant Management	Grant writing/management
Avery Gerard	Shelter Director	Manages Shelter(s)
Whitney Bassett	Advocacy Services Coordinator	
Madyson Weinmann	Transitional Housing Program Coordinator	

*Any changes in the key personnel assigned or their general responsibilities under this project are subject to the prior approval of Davis County.*

#### 4. Performance Monitoring

Davis County will monitor the performance of the Subrecipient against goals and performance standards as stated above. Substandard performance as determined by Davis County will constitute noncompliance with this Agreement. If action to correct such substandard performance is not taken by the Subrecipient within a reasonable period of time after being notified by Davis County, contract suspension or termination procedures will be initiated.

##### Statement of Work

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and stalking) is not bound by economic status, race, religion, gender, or sexual orientation. Underneath seeming advantages are survivors who need help, struggling in a very traditional and religious society, as Utah is the third most religious (<https://factsandtrends.net/2018/04/24/which-states-are-most-religious/>) and second-most sexist (<https://www.sltrib.com/news/2018/08/21/researchers-identify-most/>) state in the nation. Utah also has the highest birth rate in the country (Centers for Disease Control and Prevention - National Vital Statistics System), which means a female IPV survivor likely has children, often more than one, who need to be provided for. Additionally, the high birthrate may contribute to the state's large wage gap between men and women, which is now the second-largest in the nation (<http://money.com/money/5233753/gender-pay-gap-every-state/>).

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#### **Description of population to receive assistance**

Davis County is the third-most populous county in the state of Utah, comprised of 15 communities. Safe Harbor, a 501(c)3 incorporated in 1994 as the Davis Citizens' Coalition Against Violence, began from the grassroots efforts of a concerned group of citizens who wanted to address the disturbing trends of interpersonal violence and lack of resources in Davis County. From this foundation, our agency opened its doors to serve survivors in 1997. The urban corridor that extends north and south of Salt Lake City along the Wasatch Front mountain range in Utah is home to 80% of the state's population. Davis County is centered in this corridor, with a projected growth rate of 7.37% before 2025.

Notably, compared to Davis County's demographics, Safe Harbor's services are disproportionately utilized by minorities. While African American/Black individuals make up 1.3% of the population in Davis County. They represent 9% of Safe Harbor participants. Davis County's population is made up of 9.4% Hispanic/Latino individuals, and they represent 20% of Safe Harbor participants. Native Americans represent 0.3% of the population in the county, but make up approximately 5.1% of Safe Harbor Participants. Safe Harbor aims to help within this multitudinous area.

**Description of process to ensure disadvantaged households are provided access to project**  
Expanding our Hope Housing will help us provide more services to those in need. We do not require a household to be disadvantaged to utilize our services.

<b>Physical location where assistance will be provided</b>	660 W Mutton Hollow, 84037-1126
<b>Geographic Service Area(s)</b>	Davis County, Utah

### **Project Outline**

Safe Harbor Crisis Center (Safe Harbor) is the first and ONLY domestic violence and sexual assault crisis center in Davis County, UT, Utah's third most populous county. In 1994, a group of concerned citizens in Davis County took action to address the disturbing trend of domestic violence they'd noticed in their community. They formed the Davis Citizens' Coalition Against Violence and the grassroots movement became a 501(c)3 organization, raising funds to build the Safe Harbor Crisis Center shelter. Safe Harbor has undergone several physical and programmatic expansions to achieve our mission, vision, and agency objectives in response to survivor and community needs.

B) Our mission is, "Safe Harbor, a non-profit organization, provides shelter, supportive services, and advocacy to survivors of domestic violence and sexual assault and education, awareness, and resources to our community." Supporting our vision, "All individuals empowered to choose a life free of violence." To achieve our objectives to: Increase survivor immediate and long-term safety; Reduce the incidence of violence and abuse in the community; Provide services, resources, and options to help survivors move from violence to safety and healing; Increase domestic and sexual violence knowledge and understanding for survivors, family members, friends, and the community; and Overcome stereotypes, stigma, and silence regarding sexual and domestic violence. These efforts align with Davis County's efforts to increase health, safety, and stability from the Human Services Cabinet, as well as the Healthy People Crisis & Stabilization emphasized in this funding opportunity, and finally, the Davis County 2021-2025 Consolidated Plan, in which domestic violence is identified to increase risk of homelessness.

C) Our target populations are individuals impacted by domestic violence, sexual assault, dating violence, and stalking. This includes primary, secondary, and collateral survivors of these crimes.

D) To accomplish our mission and effectively serve survivors, Safe Harbor Crisis Center's programs have evolved since we opened the doors to the shelter to now include fifteen trauma-informed services. Our organization offers the following primary services and solutions to help domestic violence victims and survivors in Davis County:

24/7 Crisis Support—Our 24-hour hotline, plus a crisis response team.

Emergency Shelter—Individuals and their children fleeing domestic violence and sexual assault have 24/7 access to private, secure rooms with a communal, fully equipped kitchen, laundry facilities, and outdoor playground. In addition to shelter, residents receive supportive services, group enrollment, food, clothing, and household goods.

Outreach Services—88% of our participants never need to come into the shelter. Safe Harbor advocates can work with individuals to achieve safety while they remain in the community, providing crisis and supportive counseling, safety planning, case management, referrals, information, resources, support, advocacy, and coordination with criminal justice, law enforcement, legal, and social services as well as medical and mental health personnel, education, awareness, and personal empowerment, and educational and supportive groups. Protective Orders—Our trained advocates can assist with the protective order and stalking injunction process for those experiencing domestic violence, dating violence, sexual assault, or stalking.

Sexual Assault Services—Services for rape or sexual assault survivors and their close family and friends are available with trained paid and volunteer advocates.

Therapy—Our therapy services have doubled in the last year. We can offer free one-on-one and group therapeutic services with a licensed therapist for adult and youth survivors of domestic violence and sexual assault.

Sexual Assault Nurse Examiner Services—One of our newest programs is the Davis Forensic Nurses Program, which provides trained Sexual Assault Nurse Examiners to conduct forensic evidence collection after a sexual assault.

Children’s Services—Trained advocates work with children to help safety plan and overcome the trauma of witnessing violence.

Hope Housing—Survivors who could benefit from a secured housing facility as they flee their abuser can enroll in our Hope Housing Transitional Housing program, which provides secured two- and three-bedroom transitional housing apartments coupled with case management, referrals, and supportive services.

Economic Empowerment—Financial abuse occurs in 98% of all domestic violence relationships. We provide on-site free workshops to help support a survivor achieving economic independence.

Groups and Classes—We offer psychoeducational and supportive groups that meet the needs

of domestic violence or sexual assault survivors and groups specifically for children who have been exposed to domestic violence and sexual assault.

### **Project Outcome**

Demand for safe, affordable housing is high, especially during the pandemic and the subsequent housing crisis in Utah. Safe Harbor's Transitional Housing offers ten comfortable two- and three-bedroom furnished apartments in a secure building. Approximately 51 clients (families included) utilize our transitional housing program. This number varies depending on the size of various families staying on site. Apartments are vacant only when preparing for the next qualifying client. Clients utilizing our transitional housing remain in housing on average for 20 months.

We offer client-centered, strengths-based case management services. When individuals begin services, they identify what success looks like for them based on their needs and strengths. This is achieved through individual case management to complete a needs assessment and then develop an Action Plan based on identified needs and strengths. Success could be receiving an immediate service, such as obtaining a protective order or completing a domestic violence 101 group, or success might take longer to achieve, such as completing job skills training or obtaining permanent housing separate from their abuser. Safe Harbor's Advocates are available to support the survivor no matter what success looks like to them. These successes can also build on one another. For example, a person might come to Safe Harbor for a protective order and then decide to enroll in group services and realize their children could benefit from children's services. Each service can help address their experience to achieve longer-term goals, such as obtaining employment. Safe Harbor offers various services, and survivors can choose those that make sense to their unique needs and situation. It is not a one-size-fits-all approach. The ultimate success is victim progress toward recovery, and 80% of participants reported they were able to set and make progress on at least one goal while receiving services at Safe Harbor. AND - 79% reported feeling more confident in their decision-making. (See also our response to question 23 for additional outcome measures.) Our goal as an agency is for each individual to achieve a self-determined life free of violence. Services are available for survivors for the length of time needed. For some, this is a single service, such as obtaining a protective order, and for others, this can be long-term counseling through one of our trained therapists. The key is to provide responsive services that meet survivors where they are at, not to force each individual to conform to a predetermined idea of success.

We document success in several ways: 1) We count each person we serve as an initial success since each service we offer is another building block toward safety. We document all services, resources, and referrals provided to each client in our encrypted database and review this information monthly; 2) We also offer an anonymous outcome and satisfaction survey to all survivors at set intervals, program exit, and end of psychoeducational groups. This survey allows survivors to share how their lives and skills have improved, such as increased safety and self-efficacy; 3) Our advocates also document one success story per quarter to provide one-on-one examples of how services are making a difference in survivors' lives, big and

small. Advocates have first-hand knowledge of the difference the services provided make in each individual's life. See one example here:

Success Story from last fiscal year, "This client was trapped in an abusive marriage for most of her adult life. When she first joined our Domestic Violence 101 group, she told me in her intake that her relationship was toxic, but she wouldn't consider it abusive because she would fight back. As we discussed the seven types of abuse & the Power & Control Wheel, she realized that he was abusive in every category and used manipulation tactics to turn blame onto her. Her self-esteem was so low from his assaults that she believed she caused the issues until the group. She showed up every week, sometimes quiet, other times vocal and ready to share. She moved onto our Domestic Abuse Level 2 group, and took some bonus classes from me, spending about 26 weeks in our groups. Throughout this whole time, her ex harassed her daily through email. She expressed on multiple occasions that the groups have kept her accountable, and if she didn't learn all that she had from us, she would have gone back. This is the longest she's ever been away from him, and she's clearer than ever on her boundaries. With the help of other advocates at Safe Harbor, she's found housing, has visitation with her daughters, and feels more herself than she ever has. She said our groups have had such a profound impact on her that she wants to continue taking all of our offerings and has referred friends in need to us."

## 5. Schedule/Timeline

Timeline reflect the time from the start to end of subaward date.

Budget calculations should match figures in budget table.

	4Q 2021	1Q 2022	2Q 2022
Activities	Design & preconstruction	Utilities, demo, foundation	Structure, roofing
Budget Expenditures (SOW funding source only)	\$412,368.00	\$15,000.00	\$3,620,700.00

	3Q 2022	4Q 2022
Activities	Exterior, electrical	Interior, landscaping
Budget Expenditures (SOW funding source only)	\$150,000.00	\$254,500.00

List all obligated funding sources individually and funding amounts for this project.

Funding Sources	Amount
ARPA	\$2,000,000.00
State Funding	\$2,350,000.00
Local funding, grants, donations	\$102,568.00

## 6. Budget Non-Construction

	ARPA	Other Federal Grants	State Funding	Local Funding, Grants, Donations	Other
Personnel					
Fringe Benefits					
Travel					
Supplies					
Contractual					
Construction					
Other (specify)					
Indirect Charges					
Program Income					

## 7. Budget Construction

	ARPA	Other Federal Grants	State Funding	Local Funding, Grants, Donations	Other
Administration and legal expenses					
Land, structures, rights-of-way, appraisals, etc.					
Relocation expenses and payments					
Architectural and engineering fees					
Project inspection fees			\$412,368		
Site work					
Demolition and removal					
Construction	\$2,000,000		\$1,635,700		
Equipment			\$150,000		
Miscellaneous					
Contingencies			\$151,932	\$102,568	
Project (program) income					