

**DAVIS COUNTY  
CONSOLIDATED ANNUAL PERFORMANCE EVALUATION REPORT**



**Davis**  
C O U N T Y

**PROGRAM YEAR  
2021-2022**



CAPER

1

## **CR-05 - Goals and Outcomes**

### **Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)**

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The County made considerable progress with its public facilities and infrastructure priorities with assistance to Clinton City and Centerville city to complete substandard sidewalk curb replacements with ADA curb compliant sidewalks. Additionally, the county assisted the city of North Salt Lake with a sidewalk construction project around a mobile home park where no sidewalk existed previously allowing for residents to safely commute around the neighborhood without having to walk in the street. The County also continued its Home Rehab priority with assistance to Woods Cross City to help LMI homeowners in a neighborhood that is struggling with sinking foundations. The County assisted one homeowner get their foundation lifted and stabilized with the installation of helical piers. Finally, the County continued its efforts to support public services by providing assistance to the County's only domestic violence shelter, a new dental program that provides free dental assistance to low-income individuals/families, and funding a family support specialist in the Davis County School District who assists children and families in title 1 schools.

CDBG-CV: The County reimbursed \$196,380.73 in COVID related activities during the 2021 program year. The vast majority of CDBG-CV activities began to wind down beginning January 1, 2022 as COVID cases across the state and County began to drastically decline. Many public service organizations continue to see higher than normal service utilization rates as a result of the pandemic. For example, the County's only domestic violence shelter continues to see more than double the requests for services than they had before the pandemic. The local food banks that we supported continued to see increased demand from individuals who lost their jobs during the pandemic and/or were negatively impacted as a result of the pandemic. Also, Davis Technical College continued to provide scholarship to LMI families to get training to become a CNA in order to assist with increased healthcare utilization created by the Pandemic. This funding was also instrumental to the County's vaccination response allowing the County to create a mobile vaccination service that could administer vaccines to the elderly or non-mobile by coming to their home.

### **Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)**

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Administration	Administration	CDBG: \$	Other	Other	1	0	0.00%	1	0	0.00%
Economic Development	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Businesses assisted	Businesses Assisted	8	0	0.00%			
Housing	Affordable Housing	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	95	1	1.05%	34	1	2.94%
Housing	Affordable Housing	CDBG: \$	Direct Financial Assistance to Homebuyers	Households Assisted	60	0	0.00%	12	0	0.00%
Public Facilities and Improvements	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	6250	1350	21.60%	2180	1350	61.93%
Public Facilities and Improvements	Non-Housing Community Development	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	0	0		0	0	
Public Facilities and Improvements	Non-Housing Community Development	CDBG: \$	Overnight/Emergency Shelter/Transitional Housing Beds added	Beds	0	0		0	0	

Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	3250	912	28.06%	650	912	140.31%
Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	0	0		0	0	

**Table 1 - Accomplishments – Program Year & Strategic Plan to Date**

**Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

The 2021 program year was met with some successes, but also some considerable challenges. In terms of our public facilities and improvements priorities and public services priorities considerable progress was made toward achieving the outcomes that were outlined in our 2021 AAP and our 2021-2025 ConPlan. Progress toward achieving our goals as they relate to housing, however, were minimal. The county has traditionally partnered with our local housing authority to administer our home rehabilitation priorities and our down payment assistance priorities. However, in a monitoring of the housing authority, the county discovered several deficiencies in the administration of these programs. The County issued findings with the housing authority and escalated corrective action steps that included pausing these program until the multiple findings could be resolved. Additionally, the County's grant administrator left the County mid-way through the program year which made it difficult for the County to more quickly coordinate the resolution of the findings with the housing authority.

COVID-19 Activities Completed in Program Year 2021								
Activity #	Activity Name	Goal	Category	Indicator	Unit of Measure	Expected	Actual	Ethnicity
195	Domestic Violence Overflow Shelter	Public Services	Provide decent affordable housing	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	45	42	White: 25, White/Hispanic: 8, Black: 2, American Indian/Alaskan Native: 1, Multi-racial: 6
197	Food Bank Support Activity	Public Services	Create economic activities	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	150	511	White: 173, White/Hispanic: 65, Black: 16, Asian: 3, American Indian/Alaskan Native: 3, Native Hawaiian: 3 Multi-racial: 248
198	Utilities Assistance	Public Services	Create suitable living environment	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	95	18	White: 18
199	Rental Assistance	Public Services	Provide decent affordable housing	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	50	41	White: 41
203	Safe Harbor Counseling Overflow Support	Public Services	Create suitable living environment	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	190	164	White: 105, White/Hispanic: 14, Black: 15, Asian: 2, American Indian/Alaskan Native: 4, Native Hawaiian: 1 Multi-racial: 23
205	Davis Tech CAN Training	Public Services	Create economic opportunities	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	90	64	
206	Transport for Quarantined Clients	Public Services	Create suitable living environment	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	60	78	White: 18, White/Hispanic: 5, Black: 11, Black/Hispanic: 2, Asian: 2, American Indian/Alaskan Native: 4, Indian/Hispanic: 1 Native Hawaiian: 6 Multi-racial: 23, Multi-racial/Hispanic: 6
221	Mobile COVID-19 Vaccinations	Public Services	Create suitable living environment	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	150	1063	
219	Bountiful Food Pantry Truck Project	Public Services	Create suitable living environment	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	500	55	White: 55
<b>Total:</b>						<b>1270</b>	<b>2036</b>	

**COVID Activities Outcomes**

## CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	<b>CDBG</b>
White	1,849
Black or African American	62
Asian	10
American Indian or American Native	19
Native Hawaiian or Other Pacific Islander	127
<b>Total</b>	<b>2,067</b>
Hispanic	299
Not Hispanic	1,768

**Table 2 – Table of assistance to racial and ethnic populations by source of funds**

### Narrative

The population of Davis County is predominately white and the majority of projects funded with our PY21 allocation were public facilities and infrastructure projects. There is no census tract data available that indicates the ethnic breakdown in areas where these projects occurred, so there is no way of us knowing an accurate breakdown of the race or ethnicity of those assisted through these projects. However, we do have excellent data from our public services projects on the race and ethnicity of those assisted through these activities and the County was able to assist a diverse population of non-white residents relative to the County's total non-white population.

**CR-15 - Resources and Investments 91.520(a)**

**Identify the resources made available**

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	1,021,676	493,550

**Table 3 - Resources Made Available**

**Narrative**

**Identify the geographic distribution and location of investments**

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Countywide Service Area	100	100	Countywide

**Table 4 – Identify the geographic distribution and location of investments**

**Narrative**

The County had 888,009 in our 2021 program year allocation and \$133,667.26 in prior year allocations available to grant out. Additionally, the County had \$354,406.02 in CDBG-CV funds to grant out in the 2021 program year. There were no new grants made with CDBG-CV funds during the 2021 program year and only \$493,550.21 expended in CDBG funds due to staff turnover, All expended funds were used within the Davis County Entitlement Community.

## Leveraging

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

The funding that was provided for public facilities and infrastructure projects and the home rehab project in Woods Cross city was leveraged to obtain additional funding from each city's general fund. These projects would not have been possible without funding from the County's CDBG program and the funding we provided enabled the projects to move forward by filling the gap the cities didn't have within their general fund. All of the public services projects funded obtained additional funding for their projects and programs via private donations.



## CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	34	0
Number of Special-Needs households to be provided affordable housing units	0	0
<b>Total</b>	<b>34</b>	<b>0</b>

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	34	0
Number of households supported through Acquisition of Existing Units	0	0
<b>Total</b>	<b>34</b>	<b>0</b>

Table 6 – Number of Households Supported

### Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

As previously discussed in CR-05, the County had previously utilized the Davis Community Housing Authority to administer its Down Payment Assistance and Home Rehabilitation activities. The County did a monitoring of these programs and determined that there was considerable issues with how these program were being administered and, therefore, paused these program in late 2021. As a result of this and also turnover in the County's grant administrator position, the County was unable to make any progress with its affordable housing activities.

**Discuss how these outcomes will impact future annual action plans.**

The County is planning to bring its Down Payment Assistance program in house and will be looking to offer a more comprehensive Homeownership Assistance program that will include principal reduction and/or interest rate reduction options. Housing affordability is a serious concern in Davis County given that the median house price is over \$500,000. Making homeownership more affordable is a major priority for the County and in order to do that, the County needs to offer a more comprehensive homeownership assistance package.

The County is continuing to support home rehabilitation efforts of Woods Cross City who is helping LMI homeowners with repairs to house that have sinking foundations due to high water tables and soil erosion. The County supported the rehab on one home in PY21 and will likely support 2 homes in our 2022 program year.

**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

<b>Number of Households Served</b>	<b>CDBG Actual</b>	<b>HOME Actual</b>
Extremely Low-income	1	0
Low-income	0	0
Moderate-income	0	0
<b>Total</b>	<b>1</b>	<b>0</b>

**Table 7 – Number of Households Served**

**Narrative Information**

Unfortunately, the County was only able to assist one extremely low-income family with a home rehab as a result of pausing the County's home rehab program through the Davis Community Housing Authority. The one homeowner that was assisted need their foundation repaired and stabilized due to the foundation sinking as a result of a high water table and soil erosion.

## **CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**

**Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:**

### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

CDBG-CV: The County funded a homeless street outreach program through Open Doors that continues to send people out in the community to identify homeless individuals and connect them with services and emergency shelter and/or transitional housing. The County expects that we might see an increase in the number of individuals needing this service when our Emergency Rental Assistance funds dry up later this calendar year.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

CDBG-CV: Safe Harbor, the County's only domestic violence shelter, has continued to see an increased number of domestic violence victims needing emergency shelter. However, Safe Harbor doesn't have the capacity to house all of the individuals needing housing and have utilized CV money to shelter people in hotels who are experiencing or have been exposed to COVID-19.

### **Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

CDBG-CV: Open Doors has a food bank that provides food and other necessities. Food banks help prevent homelessness because it allows individuals and families to commit their limited resources toward rent or mortgage instead of food and other supplies. Open Doors is continuing to provide food and other supplies to those impacted by the COVID-19 pandemic. Open Doors also provides other services to prevent homelessness such as temporary shelter, job-training, counseling, etc. Although CDBG did not pay for these other services, food bank customers often enroll in these services that help prevent homelessness.

### **Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their**

**families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

## **CR-30 - Public Housing 91.220(h); 91.320(j)**

### **Actions taken to address the needs of public housing**

The Davis County Community and Economic Development department recently completed a study to determine the number and location of all affordable housing in Davis County (including public housing). The county is conducting an assessment to determine what, if anything, the County can do within the CDBG program to assist in the development of additional public housing.

### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership**

### **Actions taken to provide assistance to troubled PHAs**

Davis Community Housing Authority is not a troubled PHA.

### **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

The Davis County Council of Governments (COG) which includes, amongst others, the mayors of every city in the County meet every other month to discuss various topics as they relate to the needs of the community. Davis County Community and Economic Development department has made it a priority to educate the COG on the importance and need of affordable housing including zoning issues affecting the construction of high density low income properties. Many of the mayors on the COG have made this a priority and have worked with their respective city councils to rezone for high density housing that is affordable. The County has also been educating the COG on growth limitations given that Davis County has less than 12,000 developable acres left before the county is completely built out.

**Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

**Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

**Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

**Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

The County's CDBG program has had issues in the past with subrecipient oversight and general program management. The County has hired a new economic development director and grant administrator in the past year who have made it a priority to develop process and a structure for a smoothly run CDBG program with checks and balances to ensure program compliance. This includes the implementation of a new grants management software, updates policies and procedures, regular monitoring of subrecipients, updated subrecipient files and cleanup of activities in IDIS.

**Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

**Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

In an effort to address Impediment #1 of the county's Analysis of Impediments to Fair Housing, the county has started publishing all Notice of Funding Availability's and public comment/hearing notices in Spanish and posting them on the County website. Additionally, the County will utilize Google translate to create a Spanish version of the Annual Action Plan, Consolidated Plan and CAPER, so that Spanish only speaking individuals have access to the same information about the County CDBG and housing activities as their English speaking counterparts.

## **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

Comprehensive monitoring of the County's subrecipients is a very high priority in order to correct past compliance issues. The County recently completed an in-person monitoring of all its 2020 program year subrecipients in order to identify deficiencies in program management and take corrective action steps to ensure there aren't any compliance issues going forward. The County is preparing to monitor all of our 2021 subrecipients with a majority of these monitoring occurring in-person. Additionally, the County is requiring that sub-recipients supply compliance and support documentation to the County at the end of the program year to put in the subrecipients files. This helps to ensure that the County is identifying any compliance issues early so that they don't continue in future activities with the same subrecipients.

## **Citizen Participation Plan 91.105(d); 91.115(d)**

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

A Notice for Public Comment for the 2021 CAPER was posted in the local newspaper (Standard Examiner), on the Davis County Community and Economic Development webpage and on the State of Utah Public Notices website on October 3, 2022. A public hearing was held on October 25, 2022 to receive comments on the 2021 CAPER. There were no comments received.

## **CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**



As discussed throughout this CAPER, the County has traditionally partnered with the Davis Community Housing Authority to accomplish its housing objectives and priorities. The County has made the decision to bring homeownership assistance in-house and partner with a nonprofit (e.g. Habitat for Humanity) for home rehab. This is a new direction for the County, but overall we believe this is the best strategy to achieve our housing priorities while ensuring that regulatory requirements are adhered to and the programs operate effectively.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

**CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction’s program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

As discussed throughout this CAPER, the County has traditionally partnered with the Davis Community Housing Authority to accomplish its housing objectives and priorities. The County has made the decision to bring homeownership assistance in-house and partner with a nonprofit (e.g. Habitat for Humanity) for home rehab. This is a new direction for the County, but overall we believe this is the best strategy to achieve our housing priorities while ensuring that regulatory requirements are adhered to and the programs operate effectively.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

### CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

Total Labor Hours	CDBG	HOME	ESG	HOPWA	HTF
Total Number of Activities	0	0	0	0	0
Total Labor Hours					
Total Section 3 Worker Hours					
Total Targeted Section 3 Worker Hours					

Table 8 – Total Labor Hours

Qualitative Efforts - Number of Activities by Program	CDBG	HOME	ESG	HOPWA	HTF
Outreach efforts to generate job applicants who are Public Housing Targeted Workers					
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.					
Direct, on-the job training (including apprenticeships).					
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.					
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).					
Outreach efforts to identify and secure bids from Section 3 business concerns.					
Technical assistance to help Section 3 business concerns understand and bid on contracts.					
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.					
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.					
Held one or more job fairs.					
Provided or connected residents with supportive services that can provide direct services or referrals.					
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.					
Assisted residents with finding child care.					
Assisted residents to apply for, or attend community college or a four year educational institution.					
Assisted residents to apply for, or attend vocational/technical training.					

Assisted residents to obtain financial literacy training and/or coaching.					
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.					
Provided or connected residents with training on computer use or online technologies.					
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.					
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.					
Other.					

**Table 9 – Qualitative Efforts - Number of Activities by Program**

**Narrative**